

Message Text

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ORIGIN EB-07

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FM SECSTATE WASHDC

TO AMEMBASSY LONDON

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E.O. 11652: N/A

TAGS:EAIR, UK

SUBJECT: CIVAIR: US-UK NEGOTIATIONS

REF: LONDON 13645, 13650

1. DEPARTMENT PROPOSES USER CHARGE TALKS TAKE PLACE
LONDON SEPT 13-14.

2. EMBASSY REQUESTED CONVEY FOLLOWING US VIEWS AND PRO-
POSALS RE USER CHARGES AND OTHER PENDING ISSUES TO
APPROPRIATE BRITISH AUTHORITIES:

(A) WITH REGARD TO THE AGENDA FOR THE SEPT 9-10 MEETING,
THE U.S. ACCEPTS IN PRINCIPLE THE TWO TOPICS LISTED IN THE
UK PAPER ENTITLED "SUGGESTED PROGRAM OF WORK," BUT DESIRES
THAT THE FIRST ITEM BE DESCRIBED AS "ISSUES ARISING IN
RENEGOTIATION, INCLUDING THOSE SET FORTH IN UK OUTLINE
PAPER." WE BELIEVE THAT IDENTIFICATION OF ISSUES AND
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DISCUSSION OF RELATIONSHIPS MUST LOGICALLY PRECEDE DIS-

CUSSION AND AGREEMENT ON THE SECOND AGENDA ITEM, I.E.,
PROGRAM OF WORK.

(B) WITH REGARD TO CONSULTATIONS ON SEPT 8 ON TGC
SUBSTITUTION QUESTION, U.S. DISAPPOINTED THAT UK UNABLE TO

ALLOT MORE TIME FOR THIS DISCUSSION AND THAT IT APPEARS
TO HAVE PREJUDGED OUTCOME. U.S. ALSO WISHES TO DISCUSS
QUESTION OF POSSIBLE EXTENSION OR AMENDMENT OF CHARTER AIR
SERVICES UNDERSTANDING AFTER IT EXPIRES AT END OF YEAR.
IF DISCUSSION OF THESE TOPICS CANNOT BE CONCLUDED DURING
BRIEF TIME ALLOTTED TO THEM BY BRITISH, THEY MAY WELL HAVE
TO BE DISCUSSED AGAIN IN NEAR FUTURE.

(C) WITH REGARD TO OTHER ITEMS THAT BRITISH HAVE LISTED
FOR DISCUSSION AT MEETING ON SEPT 8, U.S. IS UNABLE TO
AGREE TO THEIR INCLUSION ON AGENDA BOTH BECAUSE OF TIME
CONSTRICTIONS SET BY BRITISH AND BECAUSE U.S. HAS NOTHING
TO ADD TO THESE SUBJECTS AT THIS TIME. ONLY NEW ITEM ON
SUGGESTED BRITISH AGENDA IS THE BRITISH AIRWAYS COMMODITY
RATE QUESTION, BUT SINCE TYPE OF COMMODITY RATES FILED BY
BA ARE UNLAWFUL IN THE U.S., THERE APPEARS TO BE NO SUB-
STANTIVE ASPECT TO DISCUSS. MEMBERS USDEL WOULD ;OWEVER
BE AVAILABLE TO DISCUSS INFORMALLY STATUS THESE OTHER
ITEMS WITH UK COUNTERPARTS AT SOME AVAILABLE TIME (OTHER
THAN MORNING 8TH) DURING WEEK.

(D) U.S. APPRECIATES FORTHCOMING DOT RESPONSE REGARDING
USER CHARGE QUESTION AND PROPOSES THAT TALKS ON THIS
MATTER BE HELD IN LONDON SEPT 13-14. THIS WOULD BE CON-
VENIENT TO U.S. NEGOTIATORS, SOME OF WHOM WILL STAY OVER
FROM MEETING IN PRECEDING WEEK, AND WE HOPE IS ACCEPTABLE
TO UK.

3. MICHAEL H. STYLES, DIRECTOR, EB/OA, WILL BE MEMBER OF
USDEL AND WILL CHAIR MEETINGS ON SEPT 8 ON CHARTER ISSUES
AND ON SEPT 13-14 ON USER CHARGE QUESTION.

4. COLEMAN HAS RECEIVED DELL'S REPLY, DATED AUGUST 11, ON
USER CHARGES. IT FOLLOWS LINES OF BRITISH POSITION SET
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FORTH LONDON 12153. OPERATIVE SENTENCES ARE FOLLOWING:
"WHILE...WE DO NOT ACCEPT THAT THE CHARGES CONCERNED ARE
DISCRIMINATORY BETWEEN CARRIERS AND (WHILE) THE RECENT
RESTRUCTURING OF THE BRITISH AIRPORTS AUTHORITY'S CHARGES
COVERS SOME OF THE MATTERS YOUR GOVERNMENT HAS RAISED, WE
WOULD BE PREPARED TO TAKE PART IN FURTHER DISCUSSIONS ON
THESE MATTERS... MY OFFICIAL CONCERNED HAD HAD A PRELIMIN-
ARY TALK WITH YOUR CIVIL AVIATION AIR ATTACHE IN LONDON

AND I SUGGEST THAT THE BEST COURSE WOULD BE FOR THEM TO
MEET IN SEPTEMBER, WHEN THE ;OLIDAY SEASON IS OVER, TO
CONSIDER THE ARRANGEMENTS FOR ANY FURTHER DISCUSSIONS."
ROBINSON

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